



Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The purpose of the City of Pekin's 2019 Action Plan is to develop a viable urban community by providing decent housing, a suitable living environment and expanding economic opportunities principally for low- and moderate- income persons.

2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

The upcoming fiscal year will include the following projects:

Owner Occupied Homeowner Rehabilitation

Objective: Decent, Affordable Housing

Outcome: Sustainability and Availability/Accessibility

Public Services

Objective: Suitable living environment

Outcome: Sustainability and Availability/Accessibility

Clearance/Demolition

Objective: Create suitable living environments

Outcome: Sustainability and Availability/Accessibility

Additional projects that are administrative in nature include Administration and Rehab Program Delivery.

Detailed descriptions of all programs are located in AP-20 Annual Goals and Objectives.

3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

Owner Occupied Homeowner Rehabilitation - A well performing program that assists the City of Pekin in meeting the documented needs of low and moderate-income owner occupied households in addressing owner occupied rehabilitation for their homes.

Public Services - A well performing program that coordinates efforts with local not-for-profits in allocating a portion of its CDBG dollars to fund agencies that serve primarily low to moderate income populations.

Clearance/Demolition – The City of Pekin will provide funding to the Department of Building and Inspections to administer a clearance/demolition program that will improve the sustainability of the suitable living environment by providing for demolition of 10 unsafe structures in eligible areas of the city. Best practices from other CDBG communities will be utilized in the design of this program. Last program year's allocation will be expended during the 2019 program year.

All previously active programs have been approved and given a good performance evaluation from the HUD regional office (Region 5 / Chicago).

4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

Citizen Participation process:

- The 2019 Action Plan was prepared and made available to the public for a 30-day comment period April 8, 2019 - May 7, 2019. This is an opportunity to review a hard copy draft that was available at City Hall and an electric copy on the City of Pekin web site.
(http://www.ci.pekin.il.us/departments/community_development/documents.php#revize_document_center_rz260)
- A public hearing presentation was made to the City Council on April 22, 2019. The City Council meeting is available to view on the City of Pekin web site:
(<http://pekinil.iqm2.com/Citizens/Default.aspx>).
- The 2019 Action Plan was presented to the Pekin City Council at the regularly scheduled Council meeting on May 13, 2019 for a recommended vote of approval.

5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

The Citizen Participation Outreach section summarizes the comments announcing the public hearing opportunities & public comments for the 2019 Action Plan. A video for each Council meeting is listed below,

Public Hearing on April 22, 2019

<http://pekinil.iqm2.com/Citizens/Default.aspx>

The proposed items went before the City Council at their May 13, 2019 Council meeting:

<http://pekinil.iqm2.com/Citizens/Default.aspx>

6. Summary of comments or views not accepted and the reasons for not accepting them

NO SUMMARY UNTIL THE END OF THE PUBLIC REVIEW PERIOD. Watch the public hearing and Council meeting at the following link - <http://pekinil.iqm2.com/Citizens/Default.aspx>

7. Summary

The citizen participation element follows a City Council approved Citizen Participation Plan. In addition, special consultations and coordination was obtained from the Heart of Illinois Homeless Continuum of Care, Pekin Housing Authority, neighborhood associations and other entities. The results of the citizen participation process can be viewed in section AP-12: Participation of this Annual Action Plan. The City will continue to accept public input related to housing, non-housing and community needs and make referrals to other entities when appropriate.

The planned activities included in the 2019 Annual Action Plan are the continuation of programming that has been funded with previous CDBG grant awards. City staff has established policies and procedures for the administration of the existing activities. For the activities that include a City application process, staff works with the local media, local non-for profit organizations and neighborhood associations to distribute information regarding available funding and application submission requirements. For activities that include a request for qualifications/proposal or sealed bid, staff coordinates the solicitation process. The schedule of release for applications and any official procurement is dependent upon the sequencing of HUD grant agreements and available funds. The public is encouraged to contact the Community Development Department for specific information and to be notified of application release/funding availability.

PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	PEKIN	Community Development

Table 1 – Responsible Agencies

Narrative (optional)

The lead agency responsible for overseeing the development of the Consolidated Plan and administering programs covered by the Plan is the City of Pekin, a State of Illinois municipality. The City of Pekin Community Development Department is responsible for administering the Consolidated Plan. Pekin is not a member of a Consortium utilizing HUD funds.

Consolidated Plan Public Contact Information

For more information about the 2019 Action Plan, please contact Melissa Eaton, CDBG Program Manager, City of Pekin, 111 S. Capitol, Pekin IL 61554, call (309) 477-2300 ext. 5356, or send an e-mail to meaton@ci.pekin.il.us.

AP-10 Consultation – 91.100, 91.200(b), 91.215(I)

1. Introduction

The City of Pekin has adopted a Citizen Participation Plan for its 5 year Consolidated Plan and Annual Action Plan that identifies when public hearings and other consultations are to take place. This Plan was used in preparing the 2015-2019 Consolidated Plan and the 2019 Action Plan. These documents were also prepared to comply with all the consultation requirements of the Community Development Block Grant program.

Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))

The City of Pekin has a good working relationship with the Pekin Housing Authority (PHA). Work continues to develop relationships with other assisted housing providers.

Coordination between the City and private and governmental health, mental health and service agencies is primarily accomplished through participation of various local and regional committees/ boards/ activities.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The City of Pekin attends the Heart of IL Homeless Continuum of Care meetings. Through years of City staff attendance and involvement, the City has increased the participation of Pekin agencies with the Continuum of Care. The Pekin Housing Authority, Pekin Salvation Army, Pekin Outreach Initiative and Tazwood Community Services attend continuum meetings, and the City's staff participates on the Continuum's Governance Board to assist in addressing housing and supportive needs.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

The City of Pekin does not receive ESG dollars. City of Pekin staff currently attends the general Continuum of Care (CoC) meetings and participates in the ESG funding ad hoc committee for the prioritization/funding proposal to the Governing Board.

Taken from the FY2018 Heart of IL Homeless Continuum of Care Super NOFA application, pg. 6; 1C-2 –

“The City of Peoria (City) and Illinois Department of Human Services (DHS) recognize our CoC as a policy-making and decision-making entity for ESG resources. The CoC has established the process by which agencies may apply for City/DHS ESG funds. Projects are evaluated/approved by the Governing Board and funding recommendations are sent to the City/DHS. ESG sub-recipients provide the City /DHS with quarterly service reports and the CoC Director provides recipients with consolidated plan progress reports through the HMIS generated CAPER. In addition, the CoC makes available to the consolidated plan jurisdictions both HIC/PIT data by posting the following to the CoC website: HDX HIC/PIT reports, both as exports from the HDX website; and HIC/PIT reports provided on the HUD Exchange. Collaboration on ESG funding decisions and sharing of data ensures CoC interests are addressed in the relevant consolidated plans. The CoC and City are co-chairing subcommittee to revise ESG RRH policies.”

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction’s consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	Pekin Housing Authority
	Agency/Group/Organization Type	PHA Other government - Local
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This agency was contacted by e-mail and received input on public housing needs, plans, goals and programs; requested and received comments on the overall draft documents.
2	Agency/Group/Organization	Heart of Illinois Homeless Continuum of Care
	Agency/Group/Organization Type	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services - Victims Health Agency Publicly Funded Institution/System of Care Regional organization Planning organization Continuum of Care

	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs Anti-poverty Strategy homeless at risk of becoming homeless
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Continuum of Care was made aware of the availability of the plans and the public hearing dates/times. All agencies, specifically agencies providing services in Pekin, were invited to attend and provide input.
3	Agency/Group/Organization	City of Pekin
	Agency/Group/Organization Type	Housing Service-Fair Housing Other government - Local Planning organization grantee department
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis Economic Development Anti-poverty Strategy Lead-based Paint Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City of Pekin is the grantee for the Consolidated Plan and Annual Action Plans. As such, it is the consulting body that is seeking to coordinate and consult to improve anticipated outcomes from the use of CDBG funding.

Identify any Agency Types not consulted and provide rationale for not consulting

The 2019 Action Plan is based on the information provided in the 2015 to 2019 Consolidated Plan (amended 2017 program year) and evolving needs within the community. Communication has been established and information is continually gathered during the course of the year at a variety of functions to be included within HUD planning. No agencies were ‘not consulted’ purposely for the efforts of this plan.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Heart of IL Homeless Continuum of Care	The goals are separate, based on the funding source's priorities for funding and its rules and regulations. The City of Pekin participates with this group.

Table 3 – Other local / regional / federal planning efforts

Narrative (optional)

The citizen participation element follows a City Council approved Citizen Participation Plan. In addition, special consultations & coordination was obtained from the Heart of Illinois Homeless Continuum of Care, Pekin Housing Authority, neighborhood associations & other entities. The results of the citizen participation process can be viewed in section AP-12: Participation of this Plan. The City will continue to accept public input related to housing, non-housing & community needs; and make referrals to other entities.

The planned activities included in the 2019 Annual Action Plan are the continuation of programming that has been funded with previous CDBG grant awards. City staff has established policies & procedures for the administration of activities. The schedule of release for applications & any official procurement is dependent upon the sequencing of HUD grant agreements & available funds. The public is encouraged to contact the Community Development Department for specific information & to be notified of application release/funding availability.

The City does not have intergovernmental agreements with other units of local government or the State, for the implementation of the 2019 Annual Action Plan. The City welcomes the opportunity to leverage area resources to meet the strategic goals of the Plan. The Pekin-Peoria

Metropolitan Statistical Area contains two HUD entitlement communities – City of Pekin and City of Peoria. The City often discusses best practices, policies & community development needs of the region with City of Peoria staff.

On January 29, 2018 an email was received related to a notice of extension of assessment of fair housing due dates. In this email, the Assessment of Fair Housing submissions was delayed for the City of Pekin until August 4, 2024. In addition, this email stated – “Assessment of Fair Housing (AFH) submissions, typically due 270 days before the start a five-year Consolidated Planning cycle, have been delayed until the next AFH submission date that falls after 10/31/20. Attached is a spreadsheet with updated AFH due dates.

Grantees are still obligated to affirmatively further fair housing, which includes the requirement to conduct fair housing planning. To fulfill this requirement, your jurisdiction must conduct an Analysis of Impediments to Fair Housing Choice (AI), take appropriate actions to overcome the effects of any impediments identified through that analysis, and maintain records reflecting the analysis and actions. As was the case before the new AFFH Rule went into effect in 2015, there are no formal submission and review requirements for AIs. Instead, you should provide a summary of the AI and your jurisdiction’s accomplishments for the past program year as part of your annual Con-Plan performance report (See 24 CFR § 91.520).

AP-12 Participation – 91.105, 91.200(c)

**1. Summary of citizen participation process/Efforts made to broaden citizen participation
Summarize citizen participation process and how it impacted goal-setting**

Within the Citizen Participation Outreach section it summarizes the comments announcing the public hearing opportunities & public comments for the 2018 Action Plan. A video for each Council meeting is listed below.

Public Hearing on April 22, 2019: <http://pekinil.iqm2.com/Citizens/Default.aspx>

The proposed items went before the City Council for a vote at their May 13, 2019 meeting - <http://pekinil.iqm2.com/Citizens/Default.aspx>

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Public Hearing	Non-targeted/ broad community	COMPLETE AFTER PUBLIC COMMENT PERIOD	COMPLETE AFTER PUBLIC COMMENT PERIOD	COMPLETE AFTER PUBLIC COMMENT PERIOD	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
3	Internet Outreach	Non-targeted/broad community	Notice given on City of Pekin website and the 2019 Action Plan was posted.	COMPLETE AFTER PUBLIC COMMENT PERIOD	COMPLETE AFTER PUBLIC COMMENT PERIOD	http://www.ci.pekin.il.us/departments/community_development/documents.php#revize_document_center_rz260

Table 4 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	418,195	9,000	560,550	987,745	0	This is the last year on the 2015-2019 Con Plan

Table 5 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The City of Pekin will leverage the following for additional resources –

- Applicable permit fees for the Owner Occupied Rehabilitation program will be waived for each owner occupied rehabilitated property (local funds).
- Public service programs will leverage private, state and local funding.

The Community Development Block Grant program has no match requirement. However, for most activities, CDBG is not the sole funding source. For example, CDBG funded public service activities are almost always coupled with an organization's other financial sources and program budgets reflect the amount of funding leveraged.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

Publically owned land will address the national objective of slum/blight when property is purchased by the City of Pekin for clearing.

Discussion

No further discussion.

Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Planning & Administration	2015	2019	Affordable Housing Public Housing Homeless Non-Homeless Special Needs Non-Housing Community Development fair housing and equal opportunity	City of Pekin	Anti-poverty strategy	CDBG: \$85,439	Other: 1 Other
2	Rehabilitation Program Delivery	2015	2019	owner occupied rehabilitation program delivery costs	City of Pekin	Owner occupied rehabilitation	CDBG: \$100,000	Homeowner Housing Rehabilitated: 20 Household Housing Unit
3	Owner Occupied Rehabilitation	2015	2019	Affordable Housing owner occupied rehabilitation	City of Pekin	Owner occupied rehabilitation	CDBG: \$548,806	Homeowner Housing Rehabilitated: 20 Household Housing Unit

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
4	Public Services	2015	2016	Non-Homeless Special Needs Non-Housing Community Development	City of Pekin	Public Services	CDBG: \$65,000	Public service activities other than Low/Moderate Income Housing Benefit: 150 Persons Assisted
5	clearance/demolition	2018	2019	Non-Housing Community Development		clearance / demolition	CDBG: \$179,500	Buildings Demolished: 10 Buildings

Table 6 – Goals Summary

Goal Descriptions

1	Goal Name	Planning & Administration
	Goal Description	This goal is to make sure all grants and their associated activities are properly planned and administered. This activity is City Wide.
2	Goal Name	Rehabilitation Program Delivery
	Goal Description	This goal is to provide staffing necessary to run an effective and efficient housing rehabilitation program for low to moderate income residents.
3	Goal Name	Owner Occupied Rehabilitation
	Goal Description	This goal is to assist eligible owner occupied households with improvements/rehabilitation to identified substandard housing quality standards. This activity is City wide for eligible low to moderate income households.

4	Goal Name	Public Services
	Goal Description	The goal is to provide services to low and moderate income people within the City of Pekin.
5	Goal Name	clearance/demolition
	Goal Description	This goal is to clear deteriorated structures on a spot blight basis. The activity is city-wide.

Projects

AP-35 Projects – 91.220(d)

Introduction

The City of Pekin is proposing to allocate dollars to the following projects for this fiscal year period: Planning and Administration, Owner Occupied Rehabilitation, Rehabilitation Program Delivery, Clearance/Demolition and Public Services.

Projects

#	Project Name
1	Demolition
2	Public Services
3	Rehabilitation Program Delivery
4	Owner Occupied Rehabilitation
5	Planning & Administration

Table 7 - Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The allocation priorities were based on the data compiled and presented in the 2015-2019 Consolidated Plan.

There are obstacles which fail to meet the needs of the under-served: limited or lack of financial resources and competition or funding sources; limited number of governmental, private sector and volunteer staff to address community needs; coordination of public / private sector organizations and volunteers to meet all and specific population needs; federal regulations; capacity of new and established sub-recipients to comply with federal regulations; aging housing stock and infrastructure; and the lack of private dollars invested into the low to moderate-income areas needed to stimulate economic and neighborhood growth.

AP-38 Project Summary
Project Summary Information

1	Project Name	Demolition
	Target Area	City of Pekin
	Goals Supported	clearance/demolition
	Needs Addressed	clearance / demolition
	Funding	CDBG: \$179,500
	Description	demolition of deteriorated structures on a spot blight basis.
	Target Date	4/30/2019
	Estimate the number and type of families that will benefit from the proposed activities	City-wide decrease in slum/blight. 10-12 buildings that are abandoned/foreclosed will be demolished.
	Location Description	City of Pekin
	Planned Activities	Demolition of 10-12 buildings.
2	Project Name	Public Services
	Target Area	City of Pekin
	Goals Supported	Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$65,000
	Description	This project is to provide organizational capacity building and a variety of public services to be utilized by low to moderate income residents.
	Target Date	4/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	We are estimating that 150 people will be served by public service program activities.
	Location Description	This activity is City Wide for agencies serving 51% low to moderate income people.
Planned Activities	An RFP will be provided to the Community for eligible public service programs. They will be evaluated by City Staff and an ad hoc committee. Their decision on funding for the eligible RFP will be presented to City Council for approval.	
	Project Name	Rehabilitation Program Delivery

3	Target Area	City of Pekin
	Goals Supported	Rehabilitation Program Delivery
	Needs Addressed	Owner occupied rehabilitation
	Funding	CDBG: \$100,000
	Description	This program is designed to make sure the owner occupied rehabilitation program and associated activities are properly inspected and administered.
	Target Date	4/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	As stated within the Owner Occupied Rehabilitation program; it is estimated that 20 low to moderate income households will benefit from the proposed project activities.
	Location Description	City of Pekin
	Planned Activities	Owner occupied rehabilitation of eligible properties
4	Project Name	Owner Occupied Rehabilitation
	Target Area	City of Pekin
	Goals Supported	Owner Occupied Rehabilitation
	Needs Addressed	Owner occupied rehabilitation
	Funding	CDBG: \$548,806
	Description	This program will assist eligible owner occupied households with improvements/rehabilitation to identified substandard housing quality standards.
	Target Date	4/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	20 low to moderate income households.
	Location Description	City-wide for low-moderate income households.
Planned Activities	Rehabilitation of properties that are eligible to participate in program. Currently 56 households on waiting list for program. Additional contact will be received from property owners related to emergency situations.	
	Project Name	Planning & Administration

5	Target Area	City of Pekin
	Goals Supported	Planning & Administration
	Needs Addressed	Anti-poverty strategy
	Funding	CDBG: \$85,439
	Description	This program is to ensure all grants and their associated activities are properly planned and administered.
	Target Date	4/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	this program is administrative in nature - no direct benefit to families/households reporting required
	Location Description	City-wide, City of Pekin
	Planned Activities	Administering the programs tied to the CDBG funding. Work will continue on the City of Pekin Anti-poverty strategy.

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

There were no specific geographic areas identified during the compilation of the 5 year consolidated plan to prioritize the allocation of CDBG in a particular geographic location.

However, for the purposes of the demolition program; the CDBG Target Area includes Census Tracts (CT) and Block Groups (BG) where at least 51% of the resident households have reported incomes that are 80% or below the area median income. This information is published annually by HUD and uses the statistical information identified in the 2011-2015 American Community Survey (ACS) 5 Year Estimates (per Notice CPD 14-11). This area is in the older sections of the City of Pekin.

The 2019 program year CDBG Target Area includes the following Census Tracts (CT) and Block Groups (BG): CT 208 BG 1 & 2; CT 209 BG 1; CT 210 BG 2, 4, 5; CT 211.01 BG 4; CT 211.02 BG 2; and CT 218.01 BG 2.

These expenditures could include activities for demolition/clearance and other affordable housing projects.

CDBG dollars will be utilized community wide for low to moderate families with the Public Services, Owner Occupied Rehabilitation emergency programs/activities, and demolition activities that address spot blight.

Geographic Distribution

Target Area	Percentage of Funds
City of Pekin	100

Table 8 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

The allocation priorities were based on the data compiled and presented in the 2015-2019 Consolidated

Plan.

Discussion

CDBG investments may be made on a citywide basis to address the needs of low-income residents throughout the municipality and within the CDBG Target Area listed in above section.

Specific to the CDBG program, the City must select a consecutive period of one, two or three years that will be used to determine that a minimum overall benefit of 70% of CDBG funds were used to directly benefit low income households. The City has selected a one year benefit period. The City will carefully monitor all expenditures in the 2019 program year to ensure compliance with the 70% benefit rate.

There are obstacles which fail to meet the needs of the under-served: limited or lack of financial resources and competition or funding sources; limited number of governmental, private sector and volunteer staff to address community needs; coordination of public / private sector organizations and volunteers to meet all and specific population needs; federal regulations; capacity of new and established sub-recipients to comply with federal regulations and demonstrate program results in a timely manner; aging housing stock and infrastructure; and the lack of private dollars invested into the low to moderate-income areas needed to stimulate economic and neighborhood growth.

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

The City is proposing the allocation of CDBG dollars to the Owner Occupied Rehabilitative program (20 households). The numbers in the chart below are reflective of this prioritization.

One Year Goals for the Number of Households to be Supported	
Homeless	0
Non-Homeless	0
Special-Needs	0
Total	0

Table 9 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	0
The Production of New Units	0
Rehab of Existing Units	20
Acquisition of Existing Units	0
Total	20

Table 10 - One Year Goals for Affordable Housing by Support Type

Discussion

no further discussion

AP-60 Public Housing – 91.220(h)

Introduction

The Pekin Housing Authority consists of 196 public housing units all within the City of Pekin. The Broadway Apartments is the oldest and largest property in the portfolio consisting of 100 units in 50 duplexes constructed in 1952. Apartment sizes range from one to four bedrooms. The Golden Arms Apartments is a six story high-rise consisting of 46 one bedroom apartments built in 1966. The newest property in the portfolio is the Park Ridge Estates totaling 50 apartments, all one and two bedroom units, constructed in 1982. The Pekin Housing Authority does not administer a housing Choice Voucher Program. The agency does own 3 properties outside the community that participate in the USDA Section 515 Program. Those properties are located in the communities of Green Valley, South Pekin and Mackinaw.

Actions planned during the next year to address the needs to public housing

The Housing Authority is in the process of implementing the Smoke Free Housing Policy that is mandated to be in place by July 31, 2018.

The Housing Authority has approved a contract to upgrade the common areas of the Golden Arms Apartments. The laundry facilities will be moved to the first floor, first floor restrooms will be remodeled to improve accessibility, the community room will receive new flooring and first floor offices will be remodeled to improve functionality.

A new website is in the works that will provide the opportunity for better communications with agency stakeholders. The website is expected to be completed by September of 2018.

Improvements are also planned for the exterior of the Park Ridge Estates property to address deteriorating siding on the 36 year old buildings. Work should be completed late fall of 2018 or the spring of 2019.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

The Housing Authority uses the “One Call Now” notification system to communicate with the residents. The new website is expected to offer residents improved opportunities to participate and communicate via surveys, etc. In addition, the Resident Advisory Board reviews PHA plans before taking them to the Board of Commissioners for action. Resident meetings are held when changes like the Smoke Free Housing Policy are being crafted.

If the PHA is designated as troubled, describe the manner in which financial assistance will be

provided or other assistance

Not applicable. Pekin Housing Authority is NOT designated as troubled; they are considered a Standard Performer.

Discussion

Plans described above are contingent upon receiving adequate funding to complete the projects.

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

The City of Pekin, Tazewell County Health Department and the Society of St. Vincent De Paul continue with the Bridges out of Poverty workshops and the Just Getting Ahead (currently Peoria based) programs to assist in working with the Community at large, agencies that serve the homeless and other special needs agencies.

The City objectives under the 2019 Annual Action Plan are to continue the partnership with the Heart of Illinois Homeless Continuum of Care (HOIHCOC) to implement the federal HEARTH Act requirements and encourage the advancement of the Homeless Management Information System (HMIS) as data collection tool for service delivery and funding prioritization.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

Involvement will continue with the Heart of IL Homeless Continuum of Care (CoC) and any additional group that is interested in reaching out to homeless persons and assessing their individual needs. As an entitlement community operating within the CoC geographic service area, the City of Pekin has a seat on the CoC Governing Board. The City of Pekin is a non-voting member and serves as a technical advisors to the Governing Board.

The HOIHCOC annual Point-in-Time Count (including the unsheltered count/"street sweep") and the Housing Inventory Count identifies locations where unsheltered individuals are located. The CoC holds in-person and conference call meetings with stakeholders as part of its planning efforts to ensure an account of unsheltered individuals. The following stakeholders will be engaged in the City of Pekin:

- School Districts/Offices: Pekin Regional Office of Education, Pekin Public Schools 108
- Police Departments: Pekin Police Department, Tazewell County Sheriff
- Park Districts: Pekin Park District
- Governmental Entities: City of Pekin, Pekin Housing Authority
- Social Service Providers: The Salvation Army Pekin, Peking Outreach Initiative, Pekin United Way, Tazwood Mental Health

In addition, to ensure involvement of those with lived experience, the CoC will hold focus groups at the Salvation Army in Pekin to identify locations to be targeted for the unsheltered PIT count.

Locations identified by community partners and through focus groups will be added to a CoC mapping

tool which will be utilized by our street outreach team to conduct the unsheltered count.

The City will distribute Continuum member agencies program locations, provider capacity and general referral information to its staff (including Police, Fire and 9-1-1 Center), local officials and community organizations.

The City of Pekin and the CoC will collaborate with the South Side Office of Concern PATH Homeless Street Outreach program. This program ensures that all persons experiencing unsheltered homelessness are identified and engaged by targeting locations where homeless persons are known to congregate, and engaging individuals residing in all CoC emergency shelters including those operating in the City of Pekin. While the street outreach team is the CoC expert in knowing where to locate unsheltered individuals, they also collaborate with city/county services (police, fire, code enforcement, etc.) and CoC membership to identify additional locations to be targeted. As a result of engagement efforts in emergency shelters, they are informed of additional locations by shelter residents. Services provided by the outreach team include: mental health services; case management; access to benefits; and linkage/referral to a wide range of supportive services. Street outreach services are conducted 5 days a week - Monday through Friday for 8 hours per day and are tailored to persons experiencing homelessness who are least likely to request assistance, the provider leading these efforts (a licensed mental health agency) has demonstrated capability in effectively working with persons with cognitive and physical disabilities. The outreach team provides transportation in agency vehicles and with bus passes. Access to interpreters is available for those individuals for whom English is a second language or those who use Sign Language. Outreach team members are equipped with devices that provide alternative methods of communication, internet and phone access for homeless persons to apply for benefits and/or to access services.

Pekin Salvation Army - We continue to work with HOI COC and other local organizations to reach out and locate homeless and at risk within our community. (Pekin Outreach Initiative, Tazwood Mental Health, Tazwood Community Center, School District 108, South Side Office of Concern, Pekin Housing Authority).

Addressing the emergency shelter and transitional housing needs of homeless persons

involvement will continue with the Heart of IL Homeless Continuum of Care and any additional group that is interested in emergency shelter and transitional housing needs of homeless persons.

The City is involved in the Heart of Illinois Homeless Continuum of Care (HOIHCOC). Since the City is not a service provider, staff relies significantly on the input from HOIHCOC members to determine needs and gaps in services. The HOIHCOC member agencies have witnessed a greater need for low barrier emergency shelters. Low barrier shelters have no preconditions for residency and operate programs using a housing first mentality; meaning that case managers primary focus is moving individuals from homelessness into housing regardless of any perceived barriers. Low barrier shelters also implement harm reduction strategies which ensure that those being served in shelters are allowed to make choices

and those choices do not impact residency at these emergency shelters. Also, these shelters have no time frame for the conclusion of services. This means that individuals can stay as long as needed or until the move in into permanent housing. The CoC Governing Board has and will continue to encourage all funded shelters to implement these strategies.

The CoC has moved away from transitional housing and is no longer dedicating resource to this housing intervention. The Governing Board of the CoC elected to instead use these resources to support permanent housing programs. Transitional housing provides temporary accommodations and the Board recognized the need to focus on permanent accommodations. To that end, the Board elected to reallocated resources from transitional housing to permanent supportive housing (PSH) and rapid re-housing (RRH). While PSH is dedicated to house those with the greatest vulnerability, those with disabling conditions and those who are chronically homeless; RRH is designed to serve a less vulnerable population. RRH allows those who are homeless to enter into a leasing agreement with a private landlord where the service provider pays rent, utilities, and provides case management to the residents for up to two years. Individuals do not have to have a disabling condition to be eligible, and those served in RRH are expected to be able to maintain the housing once the RRH assistance ends. RRH has replaced transitional housing as an intervention within the CoC service are. It is more cost effective, we are able to serve more individuals, it is built on consumer choice, and most importantly; once the assistance ends the individual is remains permanently housed.

Pekin Salvation Army - We will continue to work with local organizations to find the homeless within the community and enter them into our programs.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The City works with the HoIHCOC and its HMIS lead agency to track the highest needs of homeless populations. In addition, the City will explore opportunities to link private landlords with social service agencies for the availability of housing.

To ensure chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth are prioritized for housing placement the CoC has fully implemented a Coordinated Entry (CE) system.

Goals of Coordinated Entry:

The primary goals for our coordinated entry processes are to allocate resources as effectively as possible and that assistance is accessible no matter where or how people present. Our coordinated

entry service provision model covering Peoria, Tazewell, Woodford, and Fulton Counties (CoC service area) is designed to fulfill three primary purposes:

1. To consolidate and streamline the community wide process by which individuals experiencing homelessness can request assistance in regaining permanent housing;
2. To create a system that identifies a pathway to permanent housing for ALL individuals experiencing homelessness, including creating one where it does not yet exist; and
3. To ensure that, whenever a program has insufficient capacity to serve all consumers in their potential service population, the most vulnerable individuals experiencing homelessness are served first.

Target Population and Eligibility:

The coordinated entry process is open to any and all individuals and families in the CoC service area experiencing literal homelessness or actively fleeing violence, both as defined by HUD, regardless of any potential barriers such as lack of income, criminal history, substance use, or prior program experiences.

All service providers receiving CoC HUD funding are required to participate in the coordinated entry process as the only referral source from which to consider filling vacancies.

This includes agencies that provide:

- Permanent Supportive Housing
- Rapid Re-Housing

This does not include emergency shelters. Individuals and families in need of emergency shelter are not impacted by the coordinated entry process.

Centralized List:

Individuals and families who are homeless are placed on a shared list. This means that when a CoC-sponsored bed/resource becomes available, that project will access this shared list to pick their next participant.

Pekin Salvation Army - The Salvation Army works with each client on an individual basis to address their barriers and help them to set goals. We meet with each client weekly to go over progress towards goals and provide any service referrals that may be needed. We assist clients with budgeting, employment services and affordable housing. Our Pathway of Hope 90 day program focuses on moving clients towards self-sufficiency and long term case management. Once the client has moved into permanent housing we still meet with clients and provide case management and supportive services to keep clients on the right track for up to a year after exiting our shelter. We work closely with the HOI COC using the HMIS and Coordinated Entry program to find and assist the chronically homeless individuals within our community. We encourage all homeless individuals to get on the coordinated entry list by calling HOI

Information 211 or having their case manager enter them.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

Pekin Salvation Army is currently an ESG recipient through the State of IL, Department of Human Services. They provide programs through their social service office that helps prevent homelessness.

The Heart of IL Homeless Continuum of Care membership includes institutions that have discharge policies (many in place that are mandated by the State/Federal government or by their institution) regarding discharge planning and how to best re-integrate populations back into community based living.

Pekin Salvation Army - The Salvation Army receives state, federal and local funds for our Homeless Prevention program. We try to work with clients on a case by case basis. We can provide financial assistance to keep clients housed and also do case management to assist clients with finding more affordable housing and other supportive services. Clients who are coming from institutions would be entered into our shelter Pathway of Hope Program. We provide referrals when needed for all clients.

Discussion

No further discussion.

AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

Taxes, land use control and building codes can have a negative effect on affordable housing and residential investment. The City has no taxing policies that would negatively impact the development of affordable housing or residential investment. Housing taxes are based solely on the assessed value of the property and are determined by the Tazewell County Assessor's Office. Land use controls include zoning, subdivision and building codes. Building Code requirements and fees are uniform to all types of residential development and present no barriers to affordable housing or residential development. There are no fees, charges, growth limits, or other policies that affect the return on residential investment. Land costs are reasonable and feasible for development. The City does not assess impact fees on developers to pay for all or a portion of the costs to provide public services for new residential developments located in the City's established neighborhoods.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

The City Manager has the authority to waive or reduce building permit fees on a case-by-case basis. Although the City's building code fees are reasonable, the City has provided a reduction or no charge building permits to the CDBG funded Owner Occupied Rehabilitation program.

Discussion:

no further discussion.

AP-85 Other Actions – 91.220(k)

Introduction:

The City's planned actions in this section are to promote the coordination of services among providers, seek and support the pursuit of additional funding to address underserved needs, and reduce the number of households in poverty through various services.

Actions planned to address obstacles to meeting underserved needs

The Owner Occupied Rehabilitation program will assist in addressing obstacles to meeting underserved needs to maintain and foster affordable housing. This program provides needed repairs and improvements to lower income owner occupied households. Details of the housing rehabilitation program can be found in the Plan under section AP-20: Annual Goals as well as section AP-35: Projects Summary Information.

Public services activities also have a positive effect in addressing obstacles to meeting underserved needs by reducing homelessness, providing counseling, sheltering and life skills. Some agencies providing these services include the House of Hope, Center for Prevention of Abuse, Tazwood Mental Health, Tazwood Community Services, Pekin Housing Authority, Department of Human Services, Pekin Salvation Army and U of I Extension. The HoIHCoc coordinates homeless goals, programs and policies in the four county area.

CDBG Program Manager continued participation with local, regional, and state wide agencies/groups will continue to represent Pekin and its citizens to coordinate and connect ideas and people to address obstacles to meeting underserved needs.

Actions planned to foster and maintain affordable housing

The Owner Occupied Rehabilitation program will assist in maintaining and foster affordable

housing. This program provides needed repairs and improvements to lower income households.

The City will also support the following actions in 2019 to foster and maintain affordable housing:

- Continue the partnership with Pekin Housing Authority
- Continue the partnership with the Heart of Illinois Homeless Continuum of Care

Actions planned to reduce lead-based paint hazards

The Owner Occupied Rehabilitation program will assist in reducing lead-based paint hazards. This program provides needed repairs and improvements to lower income households. Lead-based paint procedures are included within the Rehab program.

Actions planned to reduce the number of poverty-level families

The City will use a multi-faceted approach toward reducing the number of poverty level families in 2019. CDBG funds are being targeted for Public Service programming. This programming has a positive effect in reducing the number of poverty-level families by providing counseling, shelter and life skills. Some agencies providing these services include the Carol House of Hope (DV safe house), Tazwood Mental Health, Tazwood Community Services, Pekin Housing Authority, Department of Human Services, Pekin Salvation Army and U of I Extension.

If approached, a Bridges out of Poverty workshop/s will be considered. The purpose is to understanding the three socio-economic classes better and design changes to address the needs of the three socio-economic classes. Thus resulting in programming that is designed to be more effective and meet the needs of our citizens. Continued active staff involvement with other agency partners in efforts to better understand poverty and developing solutions will continue.

The City poverty reducing goals, programs and policies are coordinated primarily through its Community Development Director which coordinates the CDBG public service funding process; the Heart of Illinois Homeless Continuum of Care (HOIHCOC), which coordinates homeless goals, programs, and policies in

the Pekin-Peoria area; and through relationships with area social service and faith-based organizations.

Actions planned to develop institutional structure

The City of Pekin seeks collaboration and participation among the community to further the objectives of this Plan. There are currently no planned actions.

Actions planned to enhance coordination between public and private housing and social service agencies

The City of Pekin will continue working with public/private housing and social service agencies to enhance coordination as the need arises. There are currently no planned actions.

Discussion:

No further discussion.

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction:

The below information documents the City's compliance with specific program requirements of its CDBG grant in program year 2019.

The City must select a consecutive period of one, two or three years that will be used to determine that a minimum overall benefit of 70% of CDBG funds were used to directly benefit low income households. The City has selected a one year benefit period. The City will carefully monitor all expenditures in the 2019 program year to ensure compliance with the 70% benefit rate.

The total entitlement funds and program income the City of Pekin anticipates over the next five years are finite; therefore, there are a limited number of activities that will receive funding.

The City of Pekin does not utilize section 108 loan guarantees; therefore this question is not applicable.

The City of Pekin does not utilize surplus funds from urban renewal settlements; therefore this question is not applicable.

The City of Pekin does not plan to have any grant funds returned to the line of credit for which the planned use has not been included in any of the prior statements or plan.

The City of Pekin does not utilize float-funded activities; therefore this question is not applicable.

The City is hereby declaring that it may utilize CDBG entitlement funds for urgent needs activities if an eligible emergency occurs and the City Council approves such use of CDBG funds.

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the

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Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	70.00%

No further discussion.

