

CR-05 - Goals and Outcomes

Progress the jurisdiction has made in carrying out its strategic plan and its action plan. 91.520(a)

This could be an overview that includes major initiatives and highlights that were proposed and executed throughout the program year.

Executed 8 public service contracts within the Pekin City limits. A description of each sub-recipient activity is listed below:

1. The Center for Prevention of Abuse (CFPA) operates Carol House of Hope (CHOH), a domestic violence shelter in the City of Pekin. This shelter provides safe shelter and support services to victims who have been made homeless because of fleeing domestic violence. All services are free and confidential and provided 24 hours a day, 365 days per year.
2. Neighborhood House, a nonprofit organization serving those in need for more than 120 years, provides a hot and nutritious lunch for Pekin senior citizens five days a week at Miller Center, the Pekin Congregate Meals site, and home-delivered meals to Pekin senior citizens who are home-bound. The need currently exceeds the funds available to provide meals to all qualified Pekin residents.
3. The Pekin Legal Advocacy for Financial Stability program's goal is to improve financial stability for low-income households through legal advice and services. Such services include: barriers to employment due to criminal records, denial of public benefits, credit and licensing issues, landlord/tenant issues and homelessness, and issues involving domestic violence.
4. The Rust Transition Center program strives to be a safe place for families and single individuals to overcome their current hardships and set goals to obtain self-sufficiency. These goals look different for each individual/family and The Salvation Army uses the Pathway of Program to help them set their goals based on their current situation. The Salvation Army creates short and long term goals with each client that are meant to create sustainable change to have a lasting impact. With grant funds, The Salvation Army increased programming and case management for the clients at the Rust Transitional Center.
5. The Pekin Salvation Army provided bus passes to residents of Pekin who need transportation to work, interviews, or medical appointments in order to help families become self-sufficient and to stay well.
6. YWCA Pekin's assistance program is designed to help low-income residents: adults who suffer from muscular/joint conditions to utilize our warm water pool for symptom relief and healing, children with developmental disabilities to learn proper swimming and life-saving skills, and

seniors to increase their muscular strength and range of movement through proper land and water exercise.

7. The Healthy Choices for Healthy Lifestyles Program will offer a month long twice a week program educating low-income women residing at the Pekin Housing Authority on making healthy choices for healthy living. The program will focus on nutrition and movement – diet and exercise.

8. School-aged children residing at the Pekin Housing Authority were invited to attend “Kids Fun Days” at the YWCA, twice a week. Each day will included a 30-minute art or craft hands-on activity and an hour of physical fitness, notably time in the pool. Kids will also received lunch and a book.

One emergency repair project was completed in PY 2018, though it was carryover and recorded for the PY 2017. The project was an emergency repair of water and gas lines in crawl space.

Comparison of the proposed versus actual outcomes for each outcome measure submitted with the consolidated plan and explain, if applicable, why progress was not made toward meeting goals and objectives. 91.520(g)

Categories, priority levels, funding sources and amounts, outcomes/objectives, goal outcome indicators, units of measure, targets, actual outcomes/outputs, and percentage completed for each of the grantee’s program year goals.

Goal	Category	Source / Amount	Indicator	Unit of Measure	Expected – Strategic Plan	Actual – Strategic Plan	Percent Complete	Expected – Program Year	Actual – Program Year	Percent Complete
Owner Occupied Rehabilitation	Affordable Housing owner occupied rehabilitation	CDBG: \$	Homeowner Housing Rehabilitated	Household Housing Unit	66	40	60.61%	11	1	9.09%

Planning & Administration	Affordable Housing Public Housing Homeless Non-Homeless Special Needs Non-Housing Community Development fair housing and equal opportunity	CDBG: \$	Other	Other	1	1	100.00%	1	1	100.00%
Public Services	Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	221	670	303.17%	39	670	1,717.95%
Public Services	Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$	Homeless Person Overnight Shelter	Persons Assisted	0	126		0	126	
Public Services	Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$	Other	Other	75	0	0.00%			

Rehabilitation Program Delivery	owner occupied rehabilitation program delivery costs	CDBG: \$	Homeowner Housing Rehabilitated	Household Housing Unit	66	40	60.61%	1	1	100.00%
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Table 1 - Accomplishments – Program Year & Strategic Plan to Date

Assess how the jurisdiction’s use of funds, particularly CDBG, addresses the priorities and specific objectives identified in the plan, giving special attention to the highest priority activities identified.

The City of Pekin’s use of CDBG funds during the 2018 HUD program year (May 1, 2018 -April 30, 2019) addressed the priorities and specific objectives identified in the 2015-2019 Consolidated Plan and 2018 Annual Action Plan.

- One emergency rehab program completed and carried over from PY 2017.
- Eight public service agreements completed to serve 665 extremely low to low income individuals within Pekin city limits. Program expenses were within the 15% cap.
- Administrative program was within the 20% cap.

CR-10 - Racial and Ethnic composition of families assisted

Describe the families assisted (including the racial and ethnic status of families assisted).

91.520(a)

	CDBG
White	586
Black or African American	48
Asian	5
American Indian or American Native	3
Native Hawaiian or Other Pacific Islander	0
Total	642
Hispanic	12
Not Hispanic	630

Table 2 – Table of assistance to racial and ethnic populations by source of funds

Narrative

CR-15 - Resources and Investments 91.520(a)

Identify the resources made available

Source of Funds	Source	Resources Made Available	Amount Expended During Program Year
CDBG	public - federal	764,982	142,844

Table 3 - Resources Made Available

Narrative

Identify the geographic distribution and location of investments

Target Area	Planned Percentage of Allocation	Actual Percentage of Allocation	Narrative Description
City of Pekin	100	19	Community wide investment of CDBG

Table 4 – Identify the geographic distribution and location of investments

Narrative

Leveraging

Explain how federal funds leveraged additional resources (private, state and local funds), including a description of how matching requirements were satisfied, as well as how any publicly owned land or property located within the jurisdiction that were used to address the needs identified in the plan.

- A total of \$706,474 was leveraged from private, state, local, and other federal funds for public service projects.
- There is no Federal matching requirement for CDBG funding.
- No publically owned land or prepoerty located with the jurisdiction was used this program year.

CR-20 - Affordable Housing 91.520(b)

Evaluation of the jurisdiction's progress in providing affordable housing, including the number and types of families served, the number of extremely low-income, low-income, moderate-income, and middle-income persons served.

	One-Year Goal	Actual
Number of Homeless households to be provided affordable housing units	0	0
Number of Non-Homeless households to be provided affordable housing units	0	0
Number of Special-Needs households to be provided affordable housing units	0	0
Total	0	0

Table 5 – Number of Households

	One-Year Goal	Actual
Number of households supported through Rental Assistance	0	0
Number of households supported through The Production of New Units	0	0
Number of households supported through Rehab of Existing Units	11	1
Number of households supported through Acquisition of Existing Units	0	0
Total	11	1

Table 6 – Number of Households Supported

Discuss the difference between goals and outcomes and problems encountered in meeting these goals.

Staff experienced high turn over rates for the CDBG program in PY 2018, and as a result, goals were not met for the demolition and rehab program. One emergency rehab project was completed in PY 2018. Goals were met, however, for the public serves portion of the program.

Discuss how these outcomes will impact future annual action plans.

CDBG staff will need to increase the number of rehab and demolition projects to meet the goals of the 2019 Action Plan to to meet the timeliness test in March of 2020.

Include the number of extremely low-income, low-income, and moderate-income persons served by each activity where information on income by family size is required to determine the eligibility of the activity.

Number of Households Served	CDBG Actual	HOME Actual
Extremely Low-income	1	0
Low-income	0	0
Moderate-income	0	0
Total	1	0

Table 7 – Number of Households Served

Narrative Information

One emergency rehab program was completed in 2018.

CR-25 - Homeless and Other Special Needs 91.220(d, e); 91.320(d, e); 91.520(c)

Evaluate the jurisdiction's progress in meeting its specific objectives for reducing and ending homelessness through:

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The City of Pekin continued to participant with the Heart of IL Homeless Continuum of Care (Governing Board and General Membership).

City staff has participated in the annual Heart of Illinois Homeless Continuum of Care Point-in-Time Count and Street Sweep (unsheltered count). Additionally, the Continuum of Care requires, through their Governance Charter, that a formerly homeless or currently homeless individual serve on the Continuum's Governing Board.

The Pekin Salvation Army, Pekin Housing Authority and Carol House of Hope (DV safe shelter) work closely with local social service agencies to meet the needs of community members who are not housed. The Rust Center, managed by the local branch of the Salvation Army; and the Carol House of Hope, managed by Center for Prevention of Abuse; both address the needs of unsheltered persons. Program participants often apply to the Housing Authority for permanent housing while staying at one of the temporary sites.

The relationships maintained allows for collaboration and mutual support when it comes to helping homeless persons and families make the transition to permanent housing and independent living. Homeless persons/families have access to a range of services in the community and region to support them in their transition to permanent housing.

Addressing the emergency shelter and transitional housing needs of homeless persons

The Salvation Army operates a transitional living center. It is full 90% of the time. They house upwards of 24 people each day/night – families and single men. The casework staff meets with family units weekly to assess needs/goals. They do not always have room to take individuals in need. At those times they refer to shelters out of the area. They do work closely with the Pekin Housing Authority and other regional agencies in order to help families/ individuals find housing.

The Center for Prevention of Abuse, Carol House of Hope (safe house) is a domestic violence safe house located in Pekin, IL. During the 2018 program year, they served a total of 166 households with overnight shelter and case management services.

The social capital available in Pekin does not adequately meet the needs when compared to what is available in the City of Peoria (20 minutes by car). Therefore, we collaborate often with Peoria agencies.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: likely to become homeless after being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); and, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs

In 2013, the local United Way launched a 2-1-1 Program that provides a comprehensive information and referral line to connect callers to critical health and human care programs. The 2-1-1 System contains information on a variety of services, including but not limited to food, shelter, clothing, rent and utility assistance and physical and mental health services. System representatives are able to inform callers of the programs, eligibility requirements and location of services. Most, if not all, services contained in the System are offered by public or private agencies. The City encourages all not-for profits and agencies that provide human services to enter agency and program information to the 2-1-1 System.

Engaging representatives from the local hospital institutions and Department of Corrections with the planning initiatives of the Continuum has continued to be limited. The multifaceted structure for some institutions has also contributed to the challenge of "who" at the organization should be contacted regarding the Continuum and its member services. The Continuum has an interactive website, presence on social media and has been featured in local newspapers for member agencies news or other special events. The increased marketing of the Continuum has assisted with recruiting new members to the general membership meetings as well as providing community recognition of the Continuum and the work of its member agencies.

The City will continue to work towards collaboration with institutions regarding discharge planning and how best to reintegrate populations back into community based living.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

Information contributed from the Pekin Salvation Army –

The Salvation Army works with each client on an individual basis to address their barriers and help them to set goals. We meet with each client weekly to go over progress towards goals and provide any service referrals that may be needed. We assist clients with budgeting, employment services and affordable housing. Our Pathway of Hope 90 day program focuses on moving clients towards self-sufficiency and long term case management. Once the client has moved into permanent housing we still meet with

clients and provide case management and supportive services to keep clients on the right track for up to a year after exiting our shelter. We work closely with the HOI COC using the HMIS and Coordinated Entry program to find and assist the chronically homeless individuals within our community. We encourage all homeless individuals to get on the coordinated entry list by calling HOI Information 211 or having their case manager enter them.

Additional information contributed from the Pekin Housing Authority-

The City and the PHA work closely with local social service agencies to meet the needs of community members who are not housed. The Rust Transitional Center managed by the local branch of the Salvation Army and the Carol House of Hope managed by Center for Prevention of Abuse both address the needs of unsheltered persons. Program participants often apply to the Housing Authority for permanent housing while staying at one of the temporary sites.

The relationships with the local and regional agencies allows for collaboration and mutual support when it comes to helping homeless persons and families make the transition to permanent housing and independent living. Homeless persons/families have access to a wide range of services in the community to support them in their transition to permanent housing. The PHA provides a Resident Services Coordinator to assist parties entering into permanent housing by connecting them with the services needed to ensure successful placement.

CR-30 - Public Housing 91.220(h); 91.320(j)

Actions taken to address the needs of public housing

The City of Pekin provided bus passes for Housing Authority residents to address transportation needs regarding employment and medical needs.

The City performs preliminary background checks on applicants for public housing. The Police Department also provides quarterly incidents reports logging calls to PHA properties. A limited number of Pekin Police officers provide security to the Housing Authority during hours that they are not scheduled to work for the City.

Actions taken to encourage public housing residents to become more involved in management and participate in homeownership

The Housing Authority has an active Resident Advisory Board that provides an avenue for residents to have a voice in the establishment of PHA policies and procedures. Meetings are also scheduled with the general resident population when appropriate. Although some PHA residents have been able to purchase a home, tightened credit standards since 2008 have been a greater obstacle in the path to homeownership than in the past. Possibly a steadily improving economy will have an impact on resident's ability to afford a home.

Actions taken to provide assistance to troubled PHAs

The Pekin Housing Authority is not a troubled agency.

CR-35 - Other Actions 91.220(j)-(k); 91.320(i)-(j)

Actions taken to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment. 91.220 (j); 91.320 (i)

City of Pekin staff is re-engaging the Human Rights Committee to be active once again in the City. The Committee has identified the following mission statement and goals:

Mission: Support and provide leadership to a community that protects and celebrates the human rights of people living, working and visiting the City of Pekin.

Goal 1: Education, outreach, and awareness

Increase awareness of human rights of diverse people and accentuate human rights importance in regards to economic vitality and quality of life among those living, working, and visiting the City of Pekin.

Goal 2: Disaster Response

Recognize and collectively respond to human rights violations within the City of Pekin according to documented definitions and plans of action.

Goal 3: Support Diversity

Encourage human rights organizations to find a home in the City of Pekin; review and improve local policy to reflect commitment to securing human rights for diverse people.

Goal 3: Re-Branding

Earn the region's trust by successfully implementing goals #1 - #3 and by marketing all success, big and small, through local news, on-line media, and community events.

Actions taken to address obstacles to meeting underserved needs. 91.220(k); 91.320(j)

The City of Pekin used a multi-faceted approach toward reducing the number of poverty level persons and families living in the City and its neighborhoods. This approach preserves affordable housing as well as provides needed services that will have a positive effect on reducing the number of poverty level households. The approach included:

- streamlining the housing rehabilitation programs that allow low income persons to remain in their homes and not have to allocate limited personal funds for repairs. Because so few rehab projects were completed in PY 2018, City of Pekin staff met with City of Peoria staff to identify

best practices to effeciently run the rehab program. As a result, staff is beginning PY 2019 with 6 viable rehab projects and many more in the cue.

- and CDBG funded public services that provide a variety of services and programs that directly help keep low income persons and households from slipping into poverty and/or help them move out of poverty.

Actions taken to reduce lead-based paint hazards. 91.220(k); 91.320(j)

The City performs and mitigates the presence of lead within the work write up items in our owner occupied rehabilitative program.

Actions taken to reduce the number of poverty-level families. 91.220(k); 91.320(j)

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Actions taken to develop institutional structure. 91.220(k); 91.320(j)

City of Pekin staff is developing new relationships in the community to create a sustainable and effective Human Relations Committee. These new partnerships in the community include the business community, LGBTQ advocates, dissabled persons advocates, and more. The City also has a Mayor's Advisory Committee for People With Dissabilities.

Actions taken to enhance coordination between public and private housing and social service agencies. 91.220(k); 91.320(j)

The continued funding of CDBG public service grants increased the coordination with the City and social service agencies by providing resources to programs offered by local service providers (Neighborhood House, Prairie State Legal Services, Pekin Salvation Army Rust Transitional Committee, Pekin YWCA, the Center for Prevention of Abuse (Carol House of Hope), and the Pekin Housing Authority). Additionally, through the grant funding and subsequent sub recipient monitoring, the City better understands the programs offered in the community, the continued need for such programs, and the crucial role service agencies play for the most vulnerable residents.

Identify actions taken to overcome the effects of any impediments identified in the jurisdictions analysis of impediments to fair housing choice. 91.520(a)

The City CDBG staff continues to share information and provide guidance as requested by responding to fair housing issues from its Committee members, City Council, internal departments, residents, business owners and developers.

CR-40 - Monitoring 91.220 and 91.230

Describe the standards and procedures used to monitor activities carried out in furtherance of the plan and used to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements

The City monitoring standards and procedures begins with the application for funding for the public service programs and the sub-recipient agreements, the content of which typically includes performance criteria, income eligibility, record retention, reporting and financial regulatory requirements. Typically new projects, high risk, and those with staff turnover or compliance issues are monitored on an on-going basis. Given the size of the community, the set-up of the public service programs and the active participation with CDBG staff with the organizations receiving CDBG public service dollars, there was only one on-site monitoring visits that occurred during 2018 at the Center for Prevention of Abuse. However, if needed in the future; the on-site monitoring visits will include a five step process: notification letter; entrance conference; documentation; data review and analysis; exit conference; and monitoring follow-up letter. Compliance is ensured through reimbursement pay requests and reports verified with other documents that are submitted with payout requests.

Citizen Participation Plan 91.105(d); 91.115(d)

Describe the efforts to provide citizens with reasonable notice and an opportunity to comment on performance reports.

The City of Pekin's followed the Citizen Participation Plan and included an outreach hearing for the public, people with disabilities, and the continuum of care.

The citizen participation process included a public comment period from June 5, 2019 - July 5, 2019 with a public hearing held on June 24, 2019 at a regularly scheduled City Council meeting to obtain citizen comments on issues related to the housing, non-housing and community development needs in the City of Pekin. A public notice for the hearing was published in the Pekin Times. The public hearing allowed the public to comment on the draft 2018 Consolidated Annual Performance Evaluation Report (CAPER). The CAPER was adopted by the City of Pekin on July 8, 2019.

CR-45 - CDBG 91.520(c)

Specify the nature of, and reasons for, any changes in the jurisdiction's program objectives

and indications of how the jurisdiction would change its programs as a result of its experiences.

If there is to be any changes in our program objectives, the proper procedure would be followed for an amendment to the current program year Action Plan and, if needed; the current 5 year Consolidated Plan. No changes in the program objectives occurred this program year.

Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?

No

[BEDI grantees] Describe accomplishments and program outcomes during the last year.

CR-45 - CDBG 91.520(c)

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